REPORT OF THE DIRECTOR OF AUDIT



Independent Audit Report To the President of the Legislative Council

I certify that I have examined and audited the financial statements of the General Revenue Account set out on pages 20 to 31, which comprise the statement of assets and liabilities as at 31 March 2013, and the statement of receipts and payments for the year then ended, and a summary of significant accounting policies and other explanatory information.

Director of Accounting Services' responsibility for the financial statements

In accordance with section 16(1) of the Public Finance Ordinance (Cap. 2), the Director of Accounting Services is responsible for the compilation and supervision of the accounts of the Government of the Hong Kong Special Administrative Region, for the management of accounting operations and procedures, and for ensuring that all regulations, directions or instructions made or given under the Public Finance Ordinance relating thereto and in respect of the safe custody of public moneys and its accounting are complied with.

Auditor's responsibility

My responsibility is to express an opinion on these financial statements based on my audit. I conducted my audit in accordance with section 12(1) of the Audit Ordinance (Cap. 122) and the Audit Commission auditing standards. Those standards require that I comply with ethical requirements and plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. An audit also includes evaluating the appropriateness of accounting policies used by the Director of Accounting Services, as well as evaluating the overall presentation of the financial statements.

I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my audit opinion.

Opinion

In my opinion, the financial statements of the General Revenue Account for the year ended 31 March 2013 are prepared, in all material respects, in accordance with the Public Finance Ordinance and section 11(1) of the Audit Ordinance.

David Sun Director of Audit

28 October 2013

Audit Commission 26th Floor Immigration Tower 7 Gloucester Road Wanchai, Hong Kong

STATEMENT OF ASSETS AND LIABILITIES AS AT 31 MARCH 2013

	Note	2013 HK\$'000	2012 HK\$'000
Assets			
Investments with the Exchange Fund	3	415,738,275	372,704,340
Deposits with banks	4	379,494	283,157
Cash and bank balances	5	3,273,636	3,228,912
Advances	6	2,519,239	2,415,177
		421,910,644	378,631,586
Liabilities			
Deposits	7	(17,110,200)	(17,847,586)
Suspense Accounts	8	(80,410)	(124,462)
		(17,190,610)	(17,972,048)
		404,720,034	360,659,538
Representing:			
General Revenue Balance			
Balance at beginning of year		360,659,538	327,557,282
Surplus for the year		44,060,496	33,102,256
Balance at end of year	9	404,720,034	360,659,538

Notes 1 to 12 form part of these financial statements.

Mrs Lesley Y C WONG Director of Accounting Services 15 August 2013



STATEMENT OF RECEIPTS AND PAYMENTS FOR THE YEAR ENDED 31 MARCH 2013

	Note	2013 HK\$'000	2012 HK\$'000
Cash and bank balances at beginning of year		3,228,912	2,552,907
Revenue	10	350,200,032	332,621,019
Expenditure	11	(306,139,536)	(299,518,763)
Surplus for the year		44,060,496	33,102,256
Other cash movements	12	(44,015,772)	(32,426,251)
Cash and bank balances at end of year		3,273,636	3,228,912

Notes 1 to 12 form part of these financial statements.

Mrs Lesley Y C WONGDirector of Accounting Services
15 August 2013



NOTES TO THE FINANCIAL STATEMENTS

1. Purpose and Legislation

- (i) The Public Finance Ordinance (Cap. 2) provides for the control and management of the public finances of Hong Kong and for incidental and connected purposes. The General Revenue Account records moneys raised or received for the purposes of the Government (except where provided otherwise in other Ordinances) and appropriations of expenditure in accordance with the Appropriation Ordinance and the Supplementary Appropriation Ordinance.
- (ii) The Statement of Assets and Liabilities and the Statement of Receipts and Payments of the General Revenue Account constitute the statement of the assets and liabilities and the annual statement of the receipts and payments of the Government as specified in section 11(1)(a) and (b) of the Audit Ordinance (Cap. 122). These Statements exclude the assets and liabilities and the receipts and payments of the Funds established under section 29 of the Public Finance Ordinance, viz Capital Works Reserve Fund, Capital Investment Fund, Civil Service Pension Reserve Fund, Disaster Relief Fund, Innovation and Technology Fund, Land Fund, Loan Fund, Lotteries Fund and Bond Fund, for which separate financial statements are prepared.

2. Accounting Policies

- (i) The General Revenue Account is kept on a cash basis. Transactions are recorded when moneys are received or paid. The Statement of Assets and Liabilities does not include fixed assets, loans, investments other than those made under section 26 of the Public Finance Ordinance, and debtors and creditors other than those covered by sections 20, 21, 22, 23, 24, 27 and 30 of the Public Finance Ordinance.
- (ii) For the purposes of these financial statements, a contingent liability is defined as:
 - (a) a possible obligation that arises from past events and whose existence will be confirmed only by the occurrence or non-occurrence of one or more uncertain future events not wholly within the control of the Government; or
 - (b) a present obligation that arises from past events but is not recognised because:
 - it is not probable that an outflow of resources embodying economic benefits will be required to settle the obligation; or
 - the amount of the obligation cannot be measured with sufficient reliability.
- (iii) Foreign currency transactions during the year are translated into Hong Kong dollars at the exchange rates ruling at the transaction dates. Foreign currency balances are translated into Hong Kong dollars at weighted average cost.

3. Investments with the Exchange Fund

(i) These are investments and deposits held under section 26 of the Public Finance Ordinance:

	2013 HK\$'000	2012 HK\$'000
Investments (Note (ii) below)	415,471,751	372,446,696
Deposits	266,524	257,644
	415,738,275	372,704,340

3. Investments with the Exchange Fund (Continued)

(ii) The investments represent the cost of investments together with the investment income received in the year being reported. Effective from 1 April 2007, the investment income is calculated on the basis of the average annual investment return of the Exchange Fund's Investment Portfolio for the past six years or the average annual yield of three-year Exchange Fund Notes for the previous year subject to a minimum of zero percent, whichever is the higher. The investment income for the year ended 31 March 2013 was HK\$19.78 billion (2012: HK\$19.82 billion).

4. Deposits with Banks

These are Hong Kong dollar and foreign currency deposits placed with licensed banks in Hong Kong for investment under section 26 of the Public Finance Ordinance:

	2013 HK\$'000	2012 HK\$'000
Hong Kong dollar	97,925	97,752
Foreign currency	281,569	185,405
	379,494	283,157

5. Cash and Bank Balances

These balances cover cash in hand, in transit, with banks and agents, and with public officers for operating standing or special imprest accounts as provided under section 22 of the Public Finance Ordinance.

6. Advances

Advances are paid under the authority of warrants issued under section 20 of the Public Finance Ordinance for a variety of reasons and are either recoverable or chargeable to expenditure upon authority being given:

	2013 HK\$'000	2012 HK\$'000
Expenditure on Vietnamese migrants (Note (i) below)	1,161,991	1,161,991
Advances to Government officers	718,249	683,111
Payments on behalf of non-departmental public bodies, trading funds and non-statutory corporations wholly-owned by Government	370,797	336,114
Others	268,202	233,961
_	2,519,239	2,415,177

(i) The sum of HK\$1,161.991 million is the outstanding balance of expenditure on Vietnamese migrants recoverable from the United Nations High Commissioner for Refugees (UNHCR). The last repayment, amounting to HK\$3.865 million, was received in February 1998. In January 1998, the High Commissioner for Refugees informed the Government of the Hong Kong Special Administrative Region (HKSAR) that in the absence of further funding prospects, the repayment in February 1998 was the last reimbursement that the UNHCR could realistically foresee. If the UNHCR defaults on repayment of the outstanding advances, the Government of the HKSAR will not be able to enforce repayment through legal means as the UNHCR is immune from suit under the International Organisations and Diplomatic Privileges Ordinance (Cap. 190). Consequently, the full recovery of the amount due is doubtful.

During the financial year 2012-13, the Government of the HKSAR continued to pursue the repayment of the outstanding advances from the UNHCR and to urge it to make renewed efforts to look for donations with a view to settling the amount. So far, the Government of the HKSAR has not received any further repayments.

Efforts to press the UNHCR for early settlement of the outstanding advances will continue.

7. Deposits

These are moneys received from time to time from individuals or organisations under sections 23 and 24 of the Public Finance Ordinance for a variety of reasons and are in due course either repayable or transferable to General Revenue:

	2013 HK\$'000	2012 HK\$'000
Tax reserve certificates	10,559,825	11,672,627
Water deposits	1,602,738	1,557,609
Tenancy deposits	1,264,486	1,167,957
Tax overpayments	842,653	629,734
Legal aid deposits	578,235	513,810
Private works	242,452	221,697
Others	2,019,811	2,084,152
	17,110,200	17,847,586

8. Suspense Accounts

These Suspense Accounts are established under Resolutions passed by the Legislative Council under section 30 of the Public Finance Ordinance:

	2013 HK\$'000	2012 HK\$'000
Correctional Services Industries (Note (i) below)	14,281	20,329
Government Logistics Department — Unallocated Stores (Note (i) below)	9,195	8,374
The Special Coin (Note (ii) below)	(96,041)	(95,867)
The Financial Secretary Incorporated (Note (iii) below)	(7,845)	(57,298)
	(80,410)	(124,462)

- (i) The balances on the Correctional Services Industries Suspense Account and the Government Logistics Department Unallocated Stores Suspense Account represent the cost of stocks in hand.
- (ii) The balance on The Special Coin Suspense Account represents the unutilised balance of net proceeds arising from issuing and dealing with special and commemorative coins.
- (iii) The balance on The Financial Secretary Incorporated Suspense Account represents the net amount arising from dealing with the regrant or renewal of Government Leases and managing the properties comprised therein.

9. Contingent Liabilities

As at 31 March 2013, the Government had the following contingent liabilities:

- (i) guarantee to the Hong Kong Export Credit Insurance Corporation for liabilities under contracts of insurance amounting to HK\$29,475 million (2012: HK\$23,751 million);
- (ii) guarantees provided under the SME Loan Guarantee Scheme amounting to HK\$7,452 million (2012: HK\$7,012 million);
- (iii) guarantees provided under the Special Loan Guarantee Scheme amounting to HK\$50,955 million (2012: HK\$62,751 million);
- (iv) guarantees provided under the Special Concessionary Measures under the SME Financing Guarantee Scheme amounting to HK\$20,924 million (2012: Nil); and
- (v) legal claims, disputes and proceedings amounting to HK\$4,009 million (2012: HK\$3,168 million).

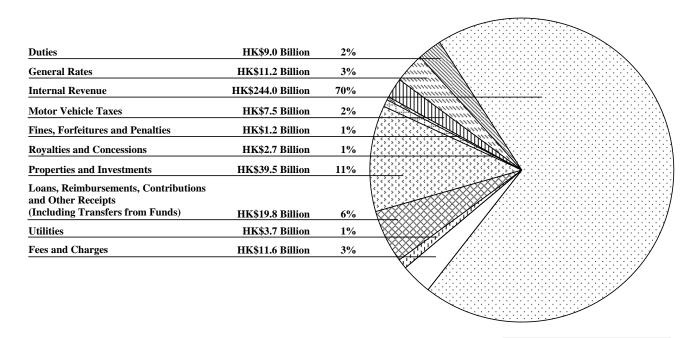
10. Revenue

Analysis of total revenue by Head:

			2013	3		2012
Head		Original Estimate HK\$'000	Actual HK\$'000	Over/(Under) the Estimate HK\$'000	Variance %	Actual HK\$'000
1	Duties	8,331,645	8,976,510	644,865	7.7	7,724,742
2	General Rates	10,471,000	11,204,421	733,421	7.0	9,722,268
3	Internal Revenue					
	Profits tax	105,580,000	125,638,364	20,058,364	19.0	118,599,871
	Salaries tax	49,340,000	50,466,999	1,126,999	2.3	51,761,323
	Stamp duties	37,000,000	42,879,744	5,879,744	15.9	44,355,853
	Other internal revenue	24,584,833	25,068,003	483,170	2.0	24,263,088
		216,504,833	244,053,110	27,548,277	12.7	238,980,135
4	Motor Vehicle Taxes	7,360,111	7,466,089	105,978	1.4	7,070,073
5	Fines, Forfeitures and Penalties	998,279	1,208,474	210,195	21.1	2,659,647
6	Royalties and Concessions	3,096,410	2,736,265	(360,145)	(11.6)	4,849,249
7	Properties and Investments					
	Income from Investments with the Exchange Fund	-	19,782,999	-	-	19,821,475
	Others	-	19,738,660	-	-	17,417,497
		36,909,720	39,521,659	2,611,939	7.1	37,238,972
9	Loans, Reimbursements, Contributions and Other Receipts	9,281,546	19,756,500	10,474,954	112.9	7,583,523
10	Utilities	3,733,808	3,686,858	(46,950)	(1.3)	3,573,203
11	Fees and Charges	11,408,719	11,590,146	181,427	1.6	13,219,207
	Total	308,096,071	350,200,032	42,103,961	13.7	332,621,019

Further analysis of revenue appears on pages 108 to 116 of the Supporting Statements.

Analysis of Revenue for the year ended 31 March 2013



Total Revenue HK\$350.2 Billion

11. Expenditure

Analysis of total expenditure by Head:

		2013			2012	
	_	Original		Over/(Under)		
Head		Estimate	Actual	the Estimate	Variance	Actual
		HK\$'000	HK\$'000	HK\$'000	%	HK\$'000
21	Chief Executive's Office	93,070	92,388	(682)	(0.7)	90,155
22	Agriculture, Fisheries and Conservation Department	2,211,842	1,964,540	(247,302)	(11.2)	951,814
25	Architectural Services Department	1,643,927	1,673,413	29,486	1.8	1,616,696
24	Audit Commission	129,568	132,968	3,400	2.6	124,754
23	Auxiliary Medical Service	71,970	71,961	(9)	-	66,577
82	Buildings Department	1,085,700	1,029,782	(55,918)	(5.2)	872,062
26	Census and Statistics Department	576,367	550,625	(25,742)	(4.5)	776,343
27	Civil Aid Service	88,374	88,351	(23)	-	81,611
28	Civil Aviation Department	820,331	832,351	12,020	1.5	767,095
33	Civil Engineering and Development Department	1,905,979	1,799,825	(106,154)	(5.6)	1,791,973
30	Correctional Services Department	3,058,900	3,140,130	81,230	2.7	2,983,617
31	Customs and Excise Department	2,779,156	2,768,626	(10,530)	(0.4)	2,549,770
37	Department of Health	5,301,176	4,991,733	(309,443)	(5.8)	4,393,525
92	Department of Justice	1,250,519	1,272,067	21,548	1.7	1,119,862
39	Drainage Services Department	1,903,557	1,939,166	35,609	1.9	1,880,413

11. Expenditure (Continued)

		2013				2012
Head	_	Original Estimate HK\$'000	Actual HK\$'000	Over/(Under) the Estimate HK\$'000	Variance %	Actual HK\$'000
42	Electrical and Mechanical Services Department	384,903	379,035	(5,868)	(1.5)	355,702
44	Environmental Protection Department	2,765,575	2,732,201	(33,374)	(1.2)	2,969,843
45	Fire Services Department	4,398,921	4,482,731	83,810	1.9	4,173,274
49	Food and Environmental Hygiene Department	4,937,174	5,004,521	67,347	1.4	4,668,970
46	General Expenses of the Civil Service	2,902,608	2,699,636	(202,972)	(7.0)	2,655,867
166	Government Flying Service	686,509	641,940	(44,569)	(6.5)	530,194
48	Government Laboratory	375,228	380,116	4,888	1.3	347,306
59	Government Logistics Department	539,454	504,657	(34,797)	(6.5)	445,210
51	Government Property Agency	1,768,829	1,735,985	(32,844)	(1.9)	1,652,976
143	Government Secretariat: Civil Service Bureau	459,574	464,775	5,201	1.1	440,344
152	Government Secretariat: Commerce and Economic Development Bureau (Commerce, Industry and Tourism Branch)	1,380,483	1,326,011	(54,472)	(3.9)	1,269,448
55	Government Secretariat: Commerce and Economic Development Bureau (Communications and Technology Branch)	298,214	307,486	9,272	3.1	246,753
144	Government Secretariat: Constitutional and Mainland Affairs Bureau	459,632	451,033	(8,599)	(1.9)	387,434
138	Government Secretariat: Development Bureau (Planning and Lands Branch)	800,664	622,041	(178,623)	(22.3)	689,601
159	Government Secretariat: Development Bureau (Works Branch)	350,511	329,303	(21,208)	(6.1)	301,553
156	Government Secretariat: Education Bureau	43,193,527	50,534,721	7,341,194	17.0	44,662,190
137	Government Secretariat: Environment Bureau	67,171	58,580	(8,591)	(12.8)	65,292
148	Government Secretariat: Financial Services and the Treasury Bureau (Financial Services Branch)	218,136	216,852	(1,284)	(0.6)	190,341

11. Expenditure (Continued)

		2013			2012	
Head		Original Estimate HK\$'000	Actual HK\$'000	Over/(Under) the Estimate HK\$'000	Variance %	Actual HK\$'000
147	Government Secretariat: Financial Services and the Treasury Bureau (The Treasury Branch)	13,240,890	14,486,536	1,245,646	9.4	30,147,821
139	Government Secretariat: Food and Health Bureau (Food Branch)	78,531	58,414	(20,117)	(25.6)	58,852
140	Government Secretariat: Food and Health Bureau (Health Branch)	41,705,880	53,249,857	11,543,977	27.7	38,969,146
53	Government Secretariat: Home Affairs Bureau	1,319,803	1,302,385	(17,418)	(1.3)	14,764,515
155	Government Secretariat: Innovation and Technology Commission	515,467	533,963	18,496	3.6	502,660
141	Government Secretariat: Labour and Welfare Bureau	679,878	619,977	(59,901)	(8.8)	554,997
47	Government Secretariat: Office of the Government Chief Information Officer	626,478	627,154	676	0.1	655,161
142	Government Secretariat: Offices of the Chief Secretary for Administration and the Financial Secretary	694,789	669,577	(25,212)	(3.6)	594,407
96	Government Secretariat: Overseas Economic and Trade Offices	303,546	306,355	2,809	0.9	302,112
151	Government Secretariat: Security Bureau	310,451	251,931	(58,520)	(18.8)	233,543
158	Government Secretariat: Transport and Housing Bureau (Transport Branch)	145,786	146,961	1,175	0.8	134,407
60	Highways Department	2,360,274	2,361,588	1,314	0.1	2,263,032
63	Home Affairs Department	1,893,058	1,865,952	(27,106)	(1.4)	1,723,426
168	Hong Kong Observatory	238,750	239,103	353	0.1	225,606
122	Hong Kong Police Force	14,059,209	14,598,280	539,071	3.8	13,750,863
62	Housing Department	173,196	2,074,459	1,901,263	1,097.8	2,050,378
70	Immigration Department	3,312,198	3,380,067	67,869	2.0	3,124,877
72	Independent Commission Against Corruption	875,545	861,921	(13,624)	(1.6)	821,245
121	Independent Police Complaints Council	37,919	46,685	8,766	23.1	36,089

11. Expenditure (Continued)

		2013			2012	
Head	_	Original Estimate HK\$'000	Actual HK\$'000	Over/(Under) the Estimate HK\$'000	Variance %	Actual HK\$'000
74	Information Services Department	395,702	382,516	(13,186)	(3.3)	362,080
76	Inland Revenue Department	1,375,873	1,265,192	(110,681)	(8.0)	1,188,457
78	Intellectual Property Department	115,177	113,448	(1,729)	(1.5)	100,556
79	Invest Hong Kong	113,679	113,675	(4)	-	112,055
174	Joint Secretariat for the Advisory Bodies on Civil Service and Judicial Salaries and Conditions of Service	30,214	27,537	(2,677)	(8.9)	20,409
80	Judiciary	1,209,562	1,147,414	(62,148)	(5.1)	1,057,691
90	Labour Department	2,930,303	1,436,590	(1,493,713)	(51.0)	1,270,314
91	Lands Department	1,943,909	1,992,005	48,096	2.5	1,849,683
94	Legal Aid Department	794,523	870,972	76,449	9.6	704,706
112	Legislative Council Commission	585,785	642,090	56,305	9.6	568,927
95	Leisure and Cultural Services Department	6,146,782	6,240,150	93,368	1.5	5,825,415
100	Marine Department	1,013,991	1,017,935	3,944	0.4	974,509
106	Miscellaneous Services	34,542,507	107,451	(34,435,056)	(99.7)	115,525
* 180	Office for Film, Newspaper and Article Administration	41,117	41,251	134	0.3	78,926
114	Office of The Ombudsman	94,655	99,085	4,430	4.7	94,164
116	Official Receiver's Office	148,181	133,875	(14,306)	(9.7)	126,082
120	Pensions	23,093,310	21,843,494	(1,249,816)	(5.4)	19,737,349
118	Planning Department	528,503	523,549	(4,954)	(0.9)	490,754
136	Public Service Commission Secretariat	18,114	18,329	215	1.2	18,932
160	Radio Television Hong Kong	618,020	615,328	(2,692)	(0.4)	539,904
162	Rating and Valuation Department	444,019	434,085	(9,934)	(2.2)	405,033
163	Registration and Electoral Office	605,648	548,589	(57,059)	(9.4)	352,839
169	Secretariat, Commissioner on Interception of Communications and Surveillance	16,967	15,928	(1,039)	(6.1)	16,096
170	Social Welfare Department	43,479,215	44,476,987	997,772	2.3	42,189,135
173	Student Financial Assistance Agency	4,742,951	4,589,213	(153,738)	(3.2)	4,085,407
181	Trade and Industry Department	651,788	707,043	55,255	8.5	647,792
186	Transport Department	1,334,342	1,558,120	223,778	16.8	1,270,453
188	Treasury	349,694	338,614	(11,080)	(3.2)	327,411

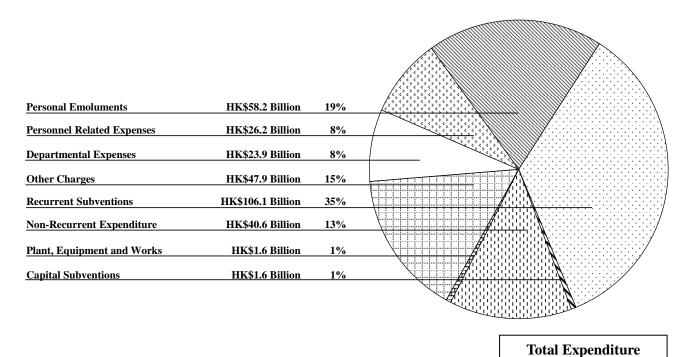
11. Expenditure (Continued)

			2013			
		Original		Over/(Under)		
Head		Estimate	Actual	the Estimate	Variance	Actual
		HK\$'000	HK\$'000	HK\$'000	%	HK\$'000
190	University Grants Committee	13,304,129	15,315,776	2,011,647	15.1	11,707,549
194	Water Supplies Department	6,487,026	6,570,580	83,554	1.3	6,248,908
		318,634,883	306,087,536	(12,547,347)	(3.9)	299,518,763
184	Transfers to Funds	1,042,000	52,000	(990,000)	(95.0)	
	Total	319,676,883	306,139,536	(13,537,347)	(4.2)	299,518,763

^{*} With effect from 2012-13, Head 180 — Television and Entertainment Licensing Authority has been re-titled Head 180 — Office for Film, Newspaper and Article Administration.

Further analyses of expenditure appear on pages 117 to 140 of the Supporting Statements.

Analysis of Expenditure for the year ended 31 March 2013 *



HK\$306.1 Billion

* Actual expenditure on "Transfers to Funds" is not shown as it is less than HK\$0.1 billion.

12. Other Cash Movements

These are cash movements arising from changes in other assets and liabilities:

2013 HK\$'000	2012 HK\$'000
(43,033,935)	(31,189,270)
(96,337)	14,453
(104,062)	(844)
(43,234,334)	(31,175,661)
(737,386)	(1,303,335)
(44,052)	52,745
(781,438)	(1,250,590)
(44,015,772)	(32,426,251)
	(43,033,935) (96,337) (104,062) (43,234,334) (737,386) (44,052) (781,438)

Revenue, Expenditure and General Revenue Balance for the years ended 31 March 2004 to 2013

